### Alamance County

PLANNING DEPARTMENT 215 N. Graham Hopedale Rd. Burlington, North Carolina 27217 Tel. (336) 570-4053

### **MEMORANDUM**

**TO:** The Alamance County Historic Properties Commission

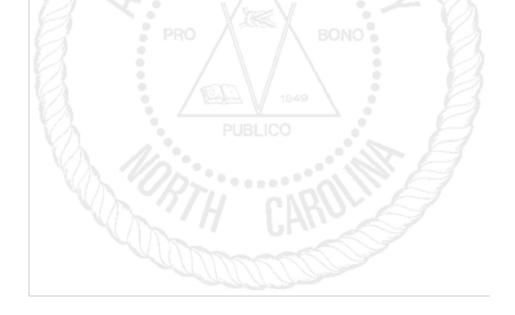
FROM: Jessica Dockery, Planner

**DATE:** June 9, 2016

**SUBJECT:** Meeting Notice for June 14, 2016

The Alamance County Historic Properties Commission will meet on <u>Tuesday</u>, <u>June 14</u>, 2016 at 6 PM. This meeting will be held in the Commissioners' Meeting Room, located at 124 W. Elm Street, Graham.

Thank you.



PLANNING DEPARTMENT 215 N. Graham Hopedale Rd. Burlington, North Carolina 27217 Tel. (336) 570-4053

# **Alamance County Historic Properties Commission**

Tuesday, June 14, 2016

6 PM, Commissioners' Meeting Room 124 W. Elm Street, Graham, NC 27253

# **AGENDA**

I.	CALL TO ORDER
II.	APPROVAL OF MINUTES
III.	OLD BUSINESS
	Vote on forwarding proposed revisions to HPC Ordinance to the Board of Commissioners for approval
IV.	NEW BUSINESS
	1. Strategic plan update
V.	ANNOUNCEMENTS
VI.	ADJOURNMENT

# **Alamance County Historic Property Commission**

Tuesday, May 10, 2016

6:00 PM, Commissioners' Meeting Room 124 W. Elm Street, Graham, NC 27253

# Minutes

#### **Board Members Present:**

Rodney Cheek (Chair)

Laurie Smith (Vice-Chair)

Board Members Absent:

Gale Pettiford

Lea Abbott

Ravi Balan

John Brayton

Lea Absort

Lea Absort

Staff Present:

Lossica Dockery F

John Braxton Jessica Dockery, Planner Bryan Dalton

Marti Friddle
Marcus Orr
None

#### I. <u>Call to Order</u>

Rodney Cheek called the meeting to order at 6:00 PM and roll was taken by staff.

#### II. Approval of Minutes

Motion to approve minutes: Mr. Dalton

Second: Ms. Smith Vote: Unanimous

#### III. Old Business

1. Discussion of proposed revisions to HPC Ordinance- Staff asked for questions, further revisions, and pointed out suggested revisions based on county legal advice. Mr. Balan suggested going ahead with adding a reference to the Secretary of the Interior's Standards for Rehabilitation to Section 6.2. Mr. Abbott asked if we had information about the archaeological resources in the county as noted in Section 4.3 and suggested that we ask the Office of State Archaeology to share their GIS map shape files for our records. Staff agreed to do so. The Commission opted to not include new language about tree maintenance and discussed a few other minor changes. Staff provided a timeline for next steps.

#### IV. New Business

1. Review form for additions to the countywide architectural survey- Staff summarized the application and asked for comments. Ms. Friddle suggested adding a GPIN number or parcel ID number line. Mr. Abbott noted a typo. Staff will make changes and will post the application online.

#### V. <u>Announcements</u>

- Request for historical marker for Graham Graded School- Staff noted that an
  application had been requested for a historical marker for Graham Graded School
  but that Graham was no longer in the HPC's jurisdiction. Staff asked if the HPC would
  be interested in exploring a countywide marker program with representation from
  all jurisdictions to form a committee and offered to reach out to the municipalities
  to assess interest.
- 2. Suggested voting language- Staff shared a checklist with suggested language for voting on COAs. Mr. Cheek suggested that we add a note about using Robert's Rules of Order to the Ordinance (Section 3.4) and then we would be using the correct language.

#### VI. <u>Adjournment</u>

Motion to adjourn at 6:37 PM

Motion: Ms. Friddle Second: Ms. Smith Vote: Unanimous

Respectfully submitted,

Jessica Dockery Planner

# AN ORDINANCE TO ESTABLISH A HISTORIC PROPERTIES COMMISSION FOR ALAMANCE COUNTY

Originally Adopted: May 3, 2004 Last Amended: February 6, 2006

### Section I. Preamble

WHEREAS the General Statutes of North Carolina, Section 160A-400.1-15 provides for the establishment and operation of Historic Properties Commissions; and

WHEREAS it has become necessary to safeguard the heritage of Alamance County and North Carolina by preserving property therein that embodies important elements of our cultural, social, economic, and political, or architectural history; and

WHEREAS in order to promote the use and conservation of such property for the education, pleasure, and enrichment of the residents of Alamance County and the State as a whole;

BE IT NOW THEREFORE ORDAINED, that the Board of County Commissioners does hereby establish The ALAMANCE COUNTY HISTORIC PROPERTIES COMMISSION hereinafter referred to as the "Historic Properties Commission" (HPC); and ordain that it be governed by the following provisions:

#### Section II. Purpose

The historical heritage of Alamance County is a valuable and important asset. By listing and regulating historic districts and landmarks, and acquiring historic properties, Alamance County seeks:

- (1) To safeguard the heritage of the County, including its municipalities, by preserving districts and landmarks therein that embody important elements of its culture, history, architectural history, or prehistory; and
- (2) To promote the use and conservation of such districts and landmarks for the education, pleasure, and enrichment of the residents of the County and State as a whole.

#### **Section III. Historic Properties Commission**

#### 3.1 Creation and Appointment

There is hereby established, by authority of Chapter 160A, Article 19, Part 3C of the North Carolina General Statutes, a joint historic properties commission to be known as the Alamance County Historic Properties Commission or "HPC." The jurisdiction of the Commission shall include the unincorporated areas of the County and the planning jurisdictions of the municipalities that adopt this ordinance.

The Commission shall consist of at least 9 members but no more than 15 members appointed by the Board of Commissioners of Alamance County. The Commission shall elect a Chair and Vice-Chair annually. All members must reside within the Commission's jurisdiction.

In making appointments to the Commission, the Board of Commissioners shall strive to appoint members geographically representing all areas of the HPC's territorial jurisdiction, including but not limited to, participating municipalities. In making appointments to the Commission, the Board of Commissioners shall seek the advice of local governing bodies, such as State or local historical agencies, societies, or organizations it may deem necessary. The Commission may appoint advisory bodies and committees as appropriate.

#### 3.2 Qualifications of Members

A majority of the members shall have demonstrated special interest, experience or education in history, architecture, archaeology, or related fields.

#### **3.3 Terms**

Beginning 24th October 1977, four members of said Commission shall serve an initial term of four years, and three members shall serve an initial term of three years, and three members shall serve an initial term of two years. After the expiration of said initial terms, the terms of office shall be for three years for each member of said Commission. Vacancies occurring for reasons other than expiration of term shall be filled as they occur for the period of the unexpired term. Active attendance at the meetings of the Commission is a prerequisite for membership of the Commission. Members are allowed up to three unexcused absences annually before disciplinary action will be taken.

#### 3.4 Rules of Procedure

The Commission shall adopt rules of procedure necessary to the conduct of its affairs and in keeping with the provisions of this ordinance. The rules of procedure adopted by the Commission shall at least provide for the selection of officers in the Commission, the time and place of its regular meetings and the calling of special meetings, the procedures for the conduct of public hearings, the conduct of voting, the forms to be used in applying for and issuing or denying Certificates of Appropriateness, and a list of minor works for which staff may issue Certificates of Appropriateness. *Robert's Rules of Order* shall be used during meetings.

#### 3.5 Powers and Duties

The Commission is authorized and empowered to undertake such actions reasonably necessary to the discharge and conduct of its duties and responsibilities as outlined in this ordinance and the N.C. General Statutes, including but not limited to the following:

- (a) Undertake an inventory of properties of historical, prehistoric, architectural, archaeological, and/or cultural significance.
- (b) Recommend to the local governing body with which the County has entered an agreement, individual buildings, structures, sites, areas, or objects within its zoning jurisdiction to be designated by ordinance as "historic landmarks," and areas within its zoning jurisdiction to be designated by ordinance as "historic districts."
- (c) Recommend to the local governing body that designation of any area as a historic district or part thereof, or of any building, structure, site, area, or object as a historic landmark, be revoked or removed for cause.

- (d) Review and act upon proposals for alteration or demolition of designated landmarks and for alteration, demolition, or new construction within historic districts, pursuant to this ordinance.
- (e) Report violations of this ordinance, or other ordinances affecting historic landmarks and properties within historic districts, to the local official responsible for enforcing this ordinance.
- (f) Act as, establish, or designate a group, body, or committee to give advice to owners of historic landmarks or property within a historic district concerning the treatment of the historic and visual characteristics of their property, such as color schemes, gardens and landscape features, minor decorative elements, and for the informal review of major additions and new construction.
- (g) Conduct an educational program on historic landmarks and districts within the county.
- (h) Publish information, or otherwise inform the public about any matters pertinent to its purview, duties, organization, procedures, responsibilities, functions, or requirements.
- (i) Cooperate with state, federal, and local governments in pursuing the purposes of this ordinance. The local governing body, or the Commission when authorized by the appropriate local governing body, may contract with the State, or the United States of America, or any agency of either, or with any other organization, provided the terms are not inconsistent with the state or federal law.
- (j) Communicate with other boards or commissions in Alamance County or with agencies of the County, or other governmental units to offer or request assistance, aid, guidance, or advice concerning matters under its purview or of mutual interest.
- (k) Prepare and recommend the official adoption of a historic preservation element as part of the County's comprehensive plan and a municipality's comprehensive plan, at the request of the local governing body.
- (l) Accept funds to be used for preservation purposes that are granted to the Commission by private individuals, organizations, and local governing bodies.
- (m) Acquire by any lawful means the fee or any lesser included interest, including options to purchase, to any historic landmarks, land to which historic buildings or structures may be moved, or properties located within historic districts; hold, manage, preserve, restore, and improve the interest; and exchange or dispose of the interest by public or private sale, lease, or otherwise, subject to covenants or other legally binding restrictions which will secure appropriate rights of public access and promote the preservation of the property. All lands, buildings, structures, sites, areas, or objects acquired by funds appropriated by a local governing body shall be acquired in the name of the local government unless otherwise provided by the local governing body.
- (n) Restore, preserve, and operate such historic properties.
- (o) Enter, at reasonable times, upon private lands and make examinations or surveys as necessary to the performance of its official duties. However, no member, employee, or agent of the Commission may enter any private building or structure without the express consent of the owner or occupant thereof.
- (p) Negotiate at any time with the owner of a building, structure, site, area, or object for its

acquisition or its preservation, when such action is reasonably necessary and appropriate.

- (q) Take steps, during the period of postponement of demolition or alteration of any historic landmark or property within a historic district, to ascertain what the local governing body can or may do to preserve such property, including consultation with private civic groups, interested private citizens, and other public boards or agencies, and including investigation of potential acquisition by the local governing body when the preservation of a given historic property is clearly in the interest of the general welfare of the community and such property is of certain historic and architectural significance.
- (r) Propose to the local governing body changes to this or any other ordinance, and propose new ordinances or laws relating to historic landmarks and districts or relating to a total program for the protection and/or development of the historic resources of Alamance County, the municipalities therein, and their environs.
- (s) Organize itself and conduct its business, including any meetings or hearings necessary to carry out the purposes of this ordinance.
- (t) Assist agencies, individuals, civic groups, special interest groups, or other government entities with the erection of Historic Markers and assist in their design and efforts to maintain historical accuracy of the event or occasion that marker signifies.

#### 4.0 <u>Historic Landmarks</u>

#### 4.1 Adoption of an Ordinance of Designation

Upon Compliance with the procedures set out in Section 4.4, the local governing body may adopt and, from time to time, amend or repeal an ordinance designating one or more historic landmarks. The ordinance shall include information which shall:

- (a) List the name or names of the owner or owners of the property;
- (b) Describe each property designated in the ordinance, including the approximate area of the property so designated;
- (c) Describe those elements of the property that are integral to its historical, prehistoric, architectural, archaeological, and/or cultural significance;
- (d) Provide for each designated historic landmark, a suitable sign or plaque indicating that the landmark has been so designated, which the municipality, or the extraterritorial jurisdiction, where the sign is located is responsible for, and if none, the county; and
- (e) Any other information the local governing body deems necessary within the authority of this ordinance and the general statutes.

#### 4.2 Criteria for Designation

In order for any building, structure, site, area, or object to be designated in an ordinance as a historic landmark, the Commission must find that the property is of special significance in terms of its history, prehistory, architecture, archaeology, and/or cultural importance, and that it possesses integrity of design, setting, workmanship, materials, feeling, and/or association.

#### 4.3 Inventory

The Commission shall use an inventory of buildings, structures, sites, areas, or objects of historical, prehistoric, architectural, and archaeological significance in the county as a guide to the identification, assessment, and designation of historic landmarks. The Commission shall update the inventory from time to time.

#### 4.4 Required Procedures for Designation

A local governing body may not adopt or amend an ordinance designating a historic building, structure, site, area, or object, or acquire any landmark, until the steps prescribed by this ordinance and its subsections have been taken, including rules of procedure and guidelines for the altering, restoring, moving, or demolishing properties designated as historic. Designation procedures may be initiated at the request of a property owner or the Commission may contact property owners to determine interest in designation.

#### **4.4.1 Designation Reports**

The Commission shall make, or cause to be made, an investigation and report that includes all the information contained in this Section. Applications prepared by owners will be judged by the same criteria as those prepared by the Commission.

- (a) The name of the property to be considered for designation both common and historic names, if they can be determined;
- (b) The name and address of the current property owner;
- (c) The location of the property proposed to be designated historic, including the street address and parcel identification number (GPIN);
- (d) The date of construction and of any later alterations, if any;
- (e) An assessment of this significance of the site or structure pursuant to Section 4.2;
- (f) An architectural or archaeological description of the area of the site or structure proposed to be designated, the report shall contain a description of those features;
- (g) A historical discussion of the site or structure within its type, period, and locality;
- (h) A photograph that clearly depicts the property proposed to be designated and supplementary photographs showing facades, details and siting; and
- (i) A map showing the location of the property and area to be designated, including any outbuildings and appurtenant features.

#### 4.4.2 Review by the Department of Natural and Cultural Resources

A report accepted by the Commission shall be submitted to the North Carolina Department of Natural and Cultural Resources, Office of Archives and History or its successor agency, for comments pursuant to G.S. 160A-400.6, as amended from time to time. The Department of

Natural and Cultural Resources or its successor agency, acting through the State Historic Preservation Officer, shall either upon request of the Department or at the initiative of the Commission, be given an opportunity to review and comment upon the substance and effect of the designation of any landmark pursuant to this ordinance.

#### 4.4.3 Consideration of the Report

Once the designation report has been prepared, either by the Commission or by the owner, and is deemed by the Commission staff to meet the provisions of subsection 4.4.1, the Commission shall consider the report. The Commission may accept it, amend it, or recommend further study.

Prior to final action on a designation report, the Commission shall indicate the extent to which the landmark meets the criteria for designation in Section 4.2.

The Commission should consider any comments received in writing from the Department of Natural and Cultural Resources or its successor agency. If the Department does not submit its written comments or recommendations in connection with any proposed designation within thirty days following receipt of the report, the Commission and the local governing body shall be relieved of any responsibility to consider such comments. After the expiration of the thirty (30) day comment period given the Department of Natural and Cultural Resources, the Commission may recommend to the local governing body that the property be designated as a historic landmark.

#### 4.4.4 Submission to the Governing Body

The Commission shall forward its recommendation to the local governing body. The Commission shall submit a copy of the designation report, any written comments received from the Department of Natural and Cultural Resources, and if the recommendation is for approval, a proposed ordinance of designation, to the local governing body.

#### 4.4.5 Public Hearing

When a proposed ordinance of designation is submitted, the Commission and the local governing body shall hold a joint public hearing or separate public hearings on the proposed ordinance. Reasonable notice of the time and place thereof shall be given.

#### 4.4.6 Adoption of a Designation Ordinance

Following the required public hearing, the local governing body shall consider the designation report, the Commission's recommendation, the Department of Natural and Cultural Resource's comments, and the comments made at the public hearing, and may adopt the ordinance as proposed, adopt the ordinance with amendments, or reject the ordinance.

#### 4.5 Actions Subsequent to Approval

Upon adoption of the ordinance:

(a) Commission staff shall send the owner(s) of the landmark, as identified by current tax records, written notice of such designation within thirty (30) days of adoption of the ordinance by certified mail, return receipt requested.

- (b) The Commission shall file one copy of the ordinance and any subsequent amendments thereto, in the office of the Register of Deeds of Alamance County. The Register of Deeds shall index each historic landmark according to the name of the owner in the grantee and grantor indexes. The Commission shall pay a fee for filing and indexing.
- (c) A copy of the ordinance shall be given to the Alamance County Inspections Director.
- (d) In the case of a landmark lying within the zoning jurisdiction of a municipality, a copy of the ordinance shall be kept on file in the office of the municipal clerk and be made available for public inspection at any reasonable time. A copy shall also be given to the municipality's Inspections Director.
- (e) All tax maps maintained by Alamance County shall clearly indicate the designation of a building, structure, site, area, or object as a historic landmark for as long as the designation remains in effect.
- (f) The Commission staff shall notify the tax assessor of Alamance County of the landmark designation. The assessor shall consider the designation and any recorded restriction on the landmark in appraising it for tax purposes.

#### **4.6 Denied Applications**

If the local governing body denies a designation report, a copy of the minutes of the meeting at which such a decision to deny the report shall be mailed to the owner of the property proposed for designation.

#### **5.0 Historic Districts**

#### 5.1 Adoption of an Ordinance of Designation

No historic district may exist without an ordinance designating it as such. Upon compliance with the procedures contained in Section 4.4, the local governing body, within its jurisdiction, may adopt, amend, or repeal an ordinance designating one or more historic districts.

#### 5.2 Criteria for Designation

In order for any area to be designated in an ordinance as a historic district, the Commission must find that the area is of special significance in terms of its history, prehistory, architecture, archaeology, and/or cultural importance, and that it possesses integrity of design, setting, workmanship, materials, feeling, and/or association.

#### 5.3 <u>Inventory</u>

The Commission shall use an inventory of buildings, structures, sites, areas, or objects of historical, prehistoric, architectural, and archaeological significance in the county as a guide for the identification, assessment, and designation of historic districts. The Commission shall update the inventory from time to time.

#### **5.4 Required Procedure for Designation**

A local governing body may not adopt or amend an ordinance designating a historic district, nor may the local governing body or the Commission accept any district until the steps prescribed by this Section have been taken.

#### **5.4.1 Designation Report**

The Commission shall prepare or review an investigation and report describing the significance of the buildings, structure, features, sites, or surroundings included in any such proposed district, and the description of the boundaries of such district. Such report shall be referred to the local governing body or the local planning agency for its review and comment according to procedures set forth in the zoning ordinance of the corresponding jurisdiction.

#### 5.4.2 Review by the Department of Cultural Resources

All designation reports shall be submitted to the North Carolina Department of Natural and Cultural Resources by the Commission. The Department of Natural and Cultural Resources or its successor agency, acting through the State Historic Preservation Officer, shall, either upon the request of the Department or at the initiative of the Commission be given an opportunity to review and comment upon the substance and effect of the designation of any district.

If the Department does not submit its written comments or recommendations in connection with any proposed designation within thirty (30) days following receipt of the report, the Commission and the local governing body shall be relieved of any responsibility to consider such comments. After the expiration of the thirty (30) day comment period given the Department, the Commission may recommend to the local governing body that the area be designated as a historic district.

#### 5.4.3 Review by Other Groups

The local governing body may also, in its discretion, refer the designation report and proposed boundaries to any local preservation commission or other interested body for its recommendations prior to taking action to amend the zoning ordinance.

#### 5.4.4 Adoption of a Designation Ordinance

On receipt of these reports and recommendations, the local governing body may proceed in the same manner as would otherwise be required for the adoption or amendment of any appropriate zoning ordinance provisions.

#### **5.5 Revisions to Districts**

With respect to any changes in the boundaries of an adopted historic district subsequent to its initial establishment, the requirements and procedures contained in Section 5.0 shall apply.

#### **6.0 Certificate of Appropriateness**

#### 6.1 Required

From and after the designation of a historic landmark or district, no exterior portion of any building or other structure (including masonry walls, fences, light fixtures, steps and pavement, or other appurtenant features), nor above-ground utility structure, nor any type of outdoor advertising sign shall be erected, altered, restored, moved, or demolished on such landmark, or

within such district until after an application for a Certificate of Appropriateness as to exterior features has been submitted to and approved by the Commission. In adopting an ordinance establishing a historic district, the local governing body shall provide that no building permit or other permit granted for the purposes of constructing, altering, moving, or demolishing structures shall be issued unless the Commission has first issued a Certificate of Appropriateness authorizing the construction, alteration, moving, or demolition. Any building permit or such other permit not issued in conformity with this section shall be invalid. In approving a Certificate of Appropriateness, the Commission may attach reasonable conditions necessary to carry out the purposes of this ordinance. A Certificate of Appropriateness shall be required whether or not a building permit is required.

For purposes of this ordinance, "exterior features" shall include the architectural style or character, general design, and general arrangement of the exterior of a building or other structure, including the kind and texture of the building material, the size and scale of the building or other structure, and the type and style of all windows, doors, light fixtures, signs, and other appurtenant fixtures. In the case of outdoor advertising signs, "exterior features" shall mean the style, material, size, and location of all such signs. In adopting an ordinance establishing a historic district, the local governing body may provide that "exterior features" also include historic signs, color, and significant streetscape, landscape, archaeological, and natural features of the area. The Commission shall take no action under this moving, or demolition of buildings, structures, appurtenant fixtures, outdoor advertising signs, or other significant features which would be incongruous with the special character of the landmark or district.

#### **6.2 Review Guidelines**

Prior to the designation of any historic landmark or district, the Commission shall prepare and adopt the guidelines, not inconsistent with Part 3B Article 19 of Chapter 160A of the N.C. General Statutes for altering, restoring, moving, or demolishing of property designated as historic. It is the intention of these guidelines to ensure, insofar as possible, that changes in designated landmarks or properties located within designated districts shall be in harmony with the reasons for designation. The Secretary of the Interior's *Standards for Rehabilitation* shall be used if no other design guidelines are adopted.

#### **6.3 Limitations on Interior Review**

Notwithstanding this ordinance, jurisdiction of the Commission over interior spaces shall be limited to specific interior features of architectural, artistic, or historical significance in publicly-owned landmarks, and of privately-owned historic landmarks for which consent for interior review has been given by the owner. If an owner's consent for interior review has been filed in the office of the Alamance County Register of Deeds and indexed according to the name of the owner of the property in the grantee and grantor indexes, such consent shall bind future owners and/or successors in title. The ordinance establishing the historic designation shall specify the interior features to be reviewed and the specific nature of the Commission's jurisdiction over those features.

#### 6.4 Certain Changes Not Prohibited

Nothing in this ordinance shall be construed to prevent the ordinary maintenance or repair of any exterior architectural feature of a historic landmark or property located within a district that does not involve a change in design, material, or outer appearance thereof. Nor shall this ordinance be construed to prevent the construction, reconstruction, alteration, restoration, moving, or

demolition of any such feature when a building inspector or similar official certifies to the Commission that such action is required for the public safety because of an unsafe or dangerous condition. Nothing herein shall be construed to prevent a property owner from making any use of his property not prohibited by other statutes, ordinances, or regulations. Nothing in this ordinance shall be construed to prevent the reasonable maintenance of or, in the event of an emergency, immediate restoration of any existing above-ground utility structure without approval by the Commission.

#### 6.5 Administrative Approval for Minor Works Allowed

The Commission staff may issue a Certificate of Appropriateness for minor works, as listed in the Commission's Rules of Procedure. Minor works shall include and are defined as those exterior changes that do not involve substantial alterations, additions, or removals that could impair the integrity of the property and/or district as a whole.

No application for a minor works Certificate of Appropriateness may be denied without formal action by the Commission.

#### **6.6 Delay in Demolition of Designated Properties**

Except as provided below, the Commission may not deny an application for a Certificate of Appropriateness authorizing the demolition of a designated historic landmark or property located within a district. However, the Commission may delay the effective date of such a certificate for a period of up to 365 days from the date of approval. The Commission may reduce the period of delay where it finds that the owner would suffer extreme hardship or be permanently deprived of all beneficial use of or return from such property by virtue of the delay. During such period, the Commission may negotiate with the owner and with any other parties in an effort to find a means of preserving the property, as provided in subsection 3.5(q).

The Commission may deny an application for a Certificate of Appropriateness authorizing the demolition or destruction of a building, site, or structure determined by the State Historic Preservation Office to have statewide significance, as defined in the criteria of the National Register of Historic Places, unless the Commission finds that the owner would suffer extreme hardship or be permanently deprived of all beneficial use or return by virtue of the denial.

If the Commission has voted to recommend designation of a property as a landmark or designation of an area as a district, and final designation has not been made by the local governing body, the demolition or destruction of any building, site, or structure located on the property of the proposed landmark or in the proposed district may be delayed by the Commission for a period of up to 180 days or until the local governing body takes action on the designation, whichever occurs first. Should the governing body approve the designation prior to the expiration of the 180 day delay period, an application for a Certificate of Appropriateness for demolition must then be filed.; however, the maximum delay period of 365 days shall be reduced by the period of delay while the designation was pending

#### **6.7 Demolition by Neglect**

Demolition by neglect of any designated historic landmark or property located within a district shall constitute a violation of this ordinance. The local governing body may take appropriate actions to prevent demolition by neglect, provided such actions include appropriate safeguards to protect the property owner from undue hardship.

#### **6.8 Required Procedures**

#### 6.8.1 Submittal for Application

An application for a Certificate of Appropriateness shall be obtained from and, when completed, filed with the Commission staff. Applications for Certificates of Appropriateness shall be considered by the Commission at its next regularly scheduled meeting, provided they have been filed, complete in form and content, at least 10 working days before the meeting; otherwise consideration shall be deferred until the following meeting.

#### **6.8.2** Contents of Application

The Commission shall, by uniform rule in its Rules of Procedure, require information as is reasonably necessary to determine the nature of the application. An application for a Certificate of Appropriateness shall not be considered complete until the required information is included. An incomplete application shall not be accepted.

Nothing shall prevent the applicant from filing with the application additional relevant information bearing on the application.

#### **6.8.3 Notification of Affected Property Owners**

Before considering an application for a Certificate of Appropriateness, the Commission shall notify by mail the owners of any adjacent property. The mailed notices are for the convenience of the property owners and occupants and any defect or their omission therein shall not impair the validity of issuing a Certificate of Appropriateness, or any following action.

#### 6.8.4 Hearing

When considering an application, the Commission shall give the applicant and owners of any property likely to be materially affected by the application, an opportunity to be heard.

#### 6.8.5 Commission Action on Application

When considering the application, the Commission shall apply the review guidelines required by Section 6.0, and shall, before final action of the application, make findings of fact indicating the extent to which the application is or is not in compliance with the review criteria.

The Commission's action on the application shall be approval, approval with conditions, deferral, or disapproval.

#### 6.8.6 Reasons for Commission's Actions to Appear in Minutes

The commission shall cause to be entered into the minutes of its meeting the reasons for its actions, whether it be approval, approval with conditions, deferral, or denial. The minutes shall also contain a summary of any citation to the evidence, testimony, studies, or other authority upon which it based its decision.

#### 6.8.7 Time Limits

If the Commission fails to take final action upon any application within ninety (90) days after the complete application is submitted to the Commission staff, the application shall be deemed to be approved as submitted. This time period may be extended upon mutual agreement between the Commission and the applicant.

A Certificate of Appropriateness shall expire six months after the date of issuance, or in the case of a demolition Certificate of Appropriateness, the effective date, if the work authorized by the certificate has not been commenced. If the work has been discontinued for a period of twelve months after commencement, the permit shall immediately expire.

#### **6.8.8 Submission of New Application**

If the Commission denies a Certificate of Appropriateness, a new application affecting the same property may be submitted only if substantial change is made in plans for the proposed construction, reconstruction, alteration, restoration, or moving.

#### 6.8.9 Appeals of the Commission's Decision

An appeal may be made to the governing board of the corresponding jurisdiction regarding the Commission's action in approving or denying any application for a Certificate of Appropriateness. Written notice of intent to appeal must be sent to the Commission, postmarked within twenty (20) days following the Commission's decision, unless oral notice of appeal is made to the Commission during the meeting at which the decision is rendered. Appeals must be filed with the governing board of the corresponding jurisdiction within 60 days following the Commission's decision. Appeals shall be in the nature of certiorari. The governing board's decision in any such case may be appealed to the Superior Court of Alamance County.

#### 6.9 Ordinance to Apply to Publicly Owned Buildings and Structures

Designated historic buildings, structures, sites, areas, or objects owned by State of North Carolina or any of its political subdivisions, agencies, or instrumentalities shall be subject to the regulations imposed by this ordinance, in accordance with North Carolina General Statute 160A-400.9(f).

#### 6.10 Remedies

In case any building, structure, site, area, or object designated a historic landmark, or any property located within a historic district, is about to be demolished as the result of deliberate neglect or otherwise, materially altered, remodeled, or removed, except in compliance with this ordinance, the local governing body, the Commission, or other party aggrieved by such action may institute any appropriate action or proceedings to prevent such unlawful demolition, material alteration, remodeling, or removal, to restrain, correct or abate such violation, or to prevent any illegal act or conduct with respect to such historic property.

#### 7.0 Conflict with Other Laws

Whenever the provisions of this ordinance are in conflict with any other statute, charter provision, ordinance, or regulation of the local governing body, the more restrictive ordinance or regulation shall govern.

This Ordinance shall be effective from and after the adoption thereof, that is May 3<sup>rd</sup>, 2004.

Chairman
Vice Chairman
Commissioner
Commissioner
Commissioner

# **Strategic Plan: Planning Board Review**

The Board of Commissioners has requested that the Planning Board provide a draft Vision and Mission statement and review not only how the forum data has been divided into sub-categories, but also the goal statements to ensure they are clear, concise and represent actionable goals.

# **Objective 1: Vision and Mission Statement Drafts**

In order to support the upcoming Strategic Plan, we recommend that the Board of Commissioners consider adopting Vision and Mission statements. These statements help articulate how County leadership intends to move forward not only to allocate resources, but also to recognize those items most valued by the Board and the community at large.

# **Vision Statement**

A Vision Statement is a one-sentence statement describing the clear and inspirational long-term desired change resulting from an organization or program's work.

The general forum data used to generate the vision was taken from the responses to the final question at the forums as well as the responses provided by the Board of Commissioners at the September, 2015 retreat. Participants were asked "In 30 years, what will you be glad you protected and/or encouraged today in Alamance County?" (The unfiltered responses are provided at the end of this document.)

### **Potential Vision Statements**

- To lead the movement forward with good growth principles to achieve prosperity, vitality, innovation, sustainability and collaboration between urban and rural communities, with a focus on the greater good of all its citizens.
- To provide positive public outcomes through teamwork, reinvestment in community, orderly and knowledge-based decision making principles to promote diversity, prosperity and a harmonious culture of success.

# Vision Statement Example:

• To be a city with an emerging urban vibrancy guided by a small town sense of community.

# **Mission Statement**

A Mission Statement is a statement describing the reason an organization or program exists and used to help guide decisions about priorities, actions, and responsibilities.

The general forum data used to generate this mission should be taken from the responses to the first question at the forums, which was to name one "Untapped/unappreciated resource in Alamance County." (The unfiltered responses are provided at the end of this document.)

#### Potential Mission Statements:

- Alamance County is committed to promoting collaboration, innovation and responsive policy as the framework to lead the movement forward that represents public views through transparency in government, participatory communication, resulting in a vibrant community with a high quality of life for all its citizens.
- It is the mission of Alamance County to provide responsive leadership that reflects the needs of the public and remains efficient, equitable, and productive.

## **Mission Statement Examples:**

- To provide affordable, high quality municipal services and responsive accessible local governance ensuring all persons the opportunity to enjoy contributing to and being a part of the Dover community.
- The Alamance County Recreation and Parks Department will provide parks, trails and programs that inspire visitors and welcome all participants.

# Objective 2: Review Draft Sub-Categories

In order to create a Strategic Plan with an achievable number of goals, we are asking the Planning Board to review the "Draft Sub-Categories." Ideally, we will reduce the number of sub-categories from twelve (12) to a maximum of five to seven (5-7) total categories. We will have a prioritization exercise to lead the discussion and help us summarize what we have learned through the process.

# <u>Draft Sub-Categories – Summary List</u>

After a review of the data collected, staff believes the following represent the most significant community issues represented in the forums:

- 1. Agriculture
- 2. Business Support
- 3. Collaboration and Communication
- 4. Communication
- 5. Community Needs
- 6. Population and Diversity
- 7. Education
- 8. Growth and Development
- 9. Recreation/Environmental
- 10. Transportation
- 11. Public Safety
- 12. Government Accountability and Resources

# **Descriptions**

# 1. Agriculture

A vibrant, protected rural economy driven by locally owned value-added agriculture and carefully managed resources for sustainable food security. This includes a supported network of locally owned and protected farms to support and expand the local food economy.

- Strong preservation policy and culture of identity
- Promote agri-tourism, farmer's markets, organic food expansion, agri-business (distribution and logistics)
- Rework Voluntary Agriculture District requirements
- Technology and training

# 2. Business Support

A thriving platform of mindful, economic growth and development patterns that attracts, retains, and enhances opportunities for all citizens.

### Community Goals:

- Provide a stable economic base for all businesses by providing a well trained workforce and policy incentives to encourage new business (including small business)
- Work with Alamance Chamber Economic Development to establish a branding and marketing strategy for Alamance County to strategically attract new businesses/industries
- Improve understanding of infrastructure to support and commit to smart investment

# 3. Collaboration and Cooperation

Demonstrate willingness to work closely with other jurisdictions in order to create efficiencies for services and programs benefitting the public.

### Community Goals:

- Coordinated governance, leadership, communication, and cross pollination for strategic growth from a regional perspective.
- Improve communication strategies and transparency to increase public awareness, health and safety, emergency protocols, and working closely with and within County departments to deliver exceptional service
- Continued community participation working in tandem to achieve short and long term goals

# 4. Communication

A well planned guide for the free exchange of information between citizens and their leaders.

- Promote public involvement with improved public notices and marketing to build trust, increase transparency within the government and provide clear communication of intended actions by improving the website and utilizing social media
- Review strategic plan, objectives, adopt and communicate priorities to the public
- Clarify departmental roles, educate and improve citizen access to their elected officials.

# 5. Community Needs

Provision of services and infrastructure to create and maintain a high quality of life for all residents.

# Community Goals:

- Inclusive community access and knowledge of County services through programming and events, with equal access to Internet and cell service
- Quality care health services and housing for children, adults, veterans, and seniors with particular focus on chronic issues of food insecurity, income inequality, immigration and homelessness

# 6. Population and Diversity

A community that respects and celebrates diversity and inclusive living.

### Community Goals:

- Diversity in elected officials, school board appointments and public safety that truly represent all corners of the County with improved election candidacy and minority input
- Open minded, progressive leadership willing to learn about changing cultures and influx of non-native Alamance residents

# 7. Education

A strong commitment to all children that fosters success from cradle to career, supported by access to technology and healthy learning environments provided by professionally trained staff.

- Raise the bar in our school system to attract and retain staff and families by addressing overcrowding, redistricting, pay structure, and aging facilities
- Expansion of school support programs, ACC, public libraries, internship and mentoring opportunities with local businesses
- Create work ready initiatives with a vocational and technical focus to give students the skill sets to adapt to changing job market

# 8. Growth and Development

Planned growth that reflects Alamance County's heritage, but encourages the beautification, revitalization and protection of green spaces and natural resources across the county.

### Community Goals:

- Long-range comprehensive planning for inclusive and managed growth without sacrificing the environment or quality of life for citizens
- Implement zoning and development guidelines or regulation
- Continue CDBG grants that address affordable housing for all
- Work in tandem with all jurisdictions to support, extend and repair existing and new infrastructure and utilities

# 9. Recreation and the Natural Resources

Promoting active lifestyles and community involvement supported by public access to parks and trails while protecting our natural resources, appreciating and celebrating art and events and a commitment to enhancing the well-being of all citizens.

### Community Goals:

- Review2020 Parks Vision Plan
- Expand and extend Parks and Recreation/Healthy Alamance programming with free programs, fair fees and equal access
- Improve facility functions to promote walking, hiking, biking, paddling and awareness of the environment through ecotourism
- Commit to parks in rural areas and conservation of open space with a maintenance plan
- Protect water quality, soil, and other natural resources by partnering with outside departments (Ag Extension) and closely monitoring storm and sewer facilities across all jurisdictions to prevent upstream/downstream contamination

# 10. Transportation

Support a network of connectivity through public transportation, improved sidewalks and biking.

- Review the pedestrian, cycling, corridor and mass transit plan
- Balance transit plan with development impacts
- Increase connectivity of municipalities and rural areas with active transportation systems that links to educational facilities, hospitals, and libraries

# 11. Public Safety

To develop and implement safety plans that protects the welfare of all citizens in a responsive, respectful and engaged manner.

### Community Goal:

- Develop innovative practices, recognition and support all County employees and emergency response teams
- Invest in a regional training facility for all public safety officials
- Promote proactive relationships in the community to create and protect safe neighborhoods; improve visibility and trustworthiness of law enforcement
- Continue to address compensation to retain employees
- Continue to fight drug transportation and dissemination, gang activity, and general crime

# 12. Government Accountability and Resources

To promote integrity in County government by embracing change, engaging staff, celebrating accomplishments, and bridging the gap between citizen input and service output.

- Reduce turnover of personnel by increasing wages and implementing appreciation/incentives for all public sector employees
- Find balance between a need for revenue and more services versus a low tax rate
- Support bond issues and funding requests by thinking longer term return on investment
- Increase engagement and advocacy at a local level
- Improve diversity and progressive leadership in elected officials and develop better relationships with County personnel and the public
- Detailed departmental County services that address strategic objectives